Myers Nagle Natcher Neal (MA) Neal (NC) Oakar Oberstar Obey Olin Olver Ortiz Owens (UT) Oxley Pallone Panetta Parker Patterson Payne (VA) Pelosi Peterson (MN) Pickett Pickle Poshard Price Pursell Rangel Ravenel

Reed Stenholm Stokes Regula Richardson Studds Rinaldo Swift Roe Synar Roemer Tallon Rose Tanner Rostenkowski Thomas (GA) Roukema Thornton Rovbal Torres Torricelli Russo Sabo Towns Sangmeister Traficant Sarpalius Traxler Sawyer Unsoeld Scheuer Vento Schiff Visclosky Schumer Volkmer Waxman Sisisky Weiss Skaggs Skeen Wheat Skelton Whitten Slaughter Williams Smith (FL) Wilson Smith (IA) Wise Solarz Wolpe Solomon Wylie Spratt Yates Stallings Yatron

NAYS-193 Gingrich Allard Packard Allen Glickman Paxon Andrews (ME) Goodling Payne (NJ) Applegate Goss Penny Grandy Peterson (FL) Archer Gunderson Armey Petri Atkins Hall (TX) Porter Hammerschmidt Quillen AuCoin Bacchus Hancock Řahall Ramstad Baker Hansen Barrett Harris Ray Rhodes Barton Hastert Haves (IL) Bennett Ridge Bentley Hefley Riggs Bilbray Henry Bilirakis Herger Roberts Hobson Blackwell Rogers Boehner Holloway Rohrabacher Ros-Lehtinen Boxer Hopkins Broomfield Houghton Roth Bruce Hughes Rowland Bunning Hunter Sanders Burton Hutto Santorum Callahan Hyde Saxton Inhofe Schaefer Camp Campbell (CA) Ireland Schroeder Chandler .Jacobs Schulze Sensenbrenner Coble James Coleman (MO) Johnson (TX) Serrano Collins (MI) Jontz. Sharp Kanjorski Combest Shaw Conyers Kaptur Shays Cox (CA) Kasich Shuster Kennedy Sikorski Cramer Slattery Smith (OR) Crane Klug Cunningham Kolbe Davis Kolter Smith (TX) DeFazio Kyl Snowe Lagomarsino DeLay Spence Dellums Lancaster Staggers Dickinson Stark Lent Lewis (CA) Stearns Doolittle Dorgan (ND) Lewis (FL) Stump Lightfoot Lowery (CA) Dornan (CA) Sundquist Swett Dreier Machtley Duncan Tauzin Taylor (MS) Eckart Marlenee Taylor (NC) Edwards (OK) Martin Emerson McCandless Thomas (CA) Engel McCollum Thomas (WY) English McCrery Upton Erdreich McDade Vander Jagt McEwen McGrath Evans Vucanovich Walker Ewing Fawell Mfume Miller (OH) Walsh Fields Weber Miller (WA) Weldon Fish Flake Moorhead Wolf

NOT VOTING—13

Wyden

Zeliff

Zimmer

Young (AK)

Young (FL)

Dannemeyer Feighan McCurdy Dixon Levine (CA) Mrazek

Moran

Morrison

Murphy

Nichols

Nussle

Owens (NY)

Orton

Franks (CT)

Gallegly

Gallo

Gekas

Gillmor

Gilman

Nowak Smith (NJ) Waters
Perkins Valentine
Savage Washington

So the resolution was agreed to.

A motion to reconsider the vote whereby said resolution was agreed to was, by unanimous consent, laid on the table.

¶38.7 FURTHER MESSAGE FROM THE SENATE

A further message from the Senate by Mr. Hallen, one of its clerks, announced that the Senate had passed with amendments in which the concurrence of the House is requested, a joint resolution of the House of the following title:

H.J. Res. 456. Joint resolution making further continuing appropriations for the fiscal year 1992, and for other purposes.

¶38.8 MESSAGE FROM THE PRESIDENT— EMIGRATION CRITERIA FOR HUNGARY AND CZECHOSLOVAKIA

The SPEAKER pro tempore, Mr. McNULTY, laid before the House a message from the President, which was read as follows:

To the Congress of the United States:

In June 1991 I determined and reported to the Congress that Hungary continues to meet the emigration criteria of the Jackson-Vanik amendment to, and section 409 of, the Trade Act of 1974 (19 U.S.C. 2432 and 2439). In October 1991 I determined and reported to the Congress that Czechoslovakia also meets the emigration criteria contained in title IV of the Trade Act of 1974. These determinations allowed for the continuation of most favored nation (MFN) status for Hungary and Czechoslovakia without the requirement of an annual waiver.

As required by law, I am submitting an updated formal report to the Congress concerning emigration laws and policies of the Republic of Hungary and the Czech and Slovak Federal Republic. You will find that the report indicates continued Hungarian and Czechoslovak compliance with U.S. and international standards in the areas of emigration and human rights policy.

The Administration is taking steps to exercise the authority provided me in section 2 of Public Law 102–182 to terminate the application of title IV of the Trade Act of 1974 to Czechoslovakia and Hungary.

GEORGE BUSH.

The White House, March 31, 1992.

By unanimous consent, the message, together with the accompanying papers, was referred to the Committee on Ways and Means and ordered to be printed (H. Doc. 102–278).

$\P 38.9$ Resolution trust corporation

Mr. GONZALEZ, pursuant to House Resolution 412, called up the bill (H.R. 4704) to remove the limitation on the availability of funds previously appropriated to the Resolution Trust Corporation.

When said bill was considered and read twice.

After debate,

Pursuant to House Resolution 412, the previous question was ordered on said bill

The bill was ordered to be engrossed and read a third time, was read a third time by title.

Mr. McCOLLUM moved to recommit the bill to the Committee on Banking, Finance and Urban Affairs with instructions to report the bill back to the House forthwith with the following amendment:

Strike everything after the enacting clause and insert the following:

SECTION. 1. SHORT TITLE.

This Act may be cited as the "Resolution Trust Corporation Funding Act of 1992".

SEC. 2. REMOVAL OF LIMITATION OF PRIOR AP-PROPRIATION SUBJECT TO REDUC-TION OF RTC LOSSES.

Section 21A(i)(3) of the Federal Home Loan Bank Act (12 U.S.C. 1441a(i)(3)) is amended by striking "until April 1, 1992" and inserting "except that such amount shall be reduced by the amount which the Secretary determines is equal to the net reduction in the expenditures of the Corporation due to the supervisory goodwill buy-back program established under subsection (x)".

SEC. 3. REDUCTION OF RTC LOSSES.

The Federal Home Loan Bank Act (12 U.S.C. 1441a) is amended by adding at the end the following new subsection:

"(x) SUPERVISORY GOODWILL BUY-BACK PROGRAM.

"(1) SUPERVISORY GOODWILL REPLACED WITH TANGIBLE CAPITAL.—Within 90 days after the date of the enactment of the Resolution

Trust Corporation funding Act of 1992—
"(A) the Director of the Office of Thrift Supervision shall, in consultation with the Resolution Trust Corporation, pay each qualified savings association the replacement amount from amounts made available pursuant to paragraph (5); and

"(B) on receipt of such payment, the association shall reduce its supervisory goodwill

by the amount of such payment.

"(2) DEFINITIONS.—As used in this section: "(A) QUALIFIED SAVINGS ASSOCIATION.—THE TERM 'QUALIFIED SAVINGS ASSOCIATION' MEANS A SAVINGS ASSOCIATION—

"(i) for which a conservator or receiver would be appointed before September 1, 1993 (as determined pursuant to procedures which the Director shall establish) unless the association participates in the program under this section; and

"(ii) which is not an excluded savings association.

"(B) EXCLUDED SAVINGS ASSOCIATION.—The term 'excluded savings association' means a savings association for which, in the determination of the Director, a conservator or receiver is likely to be appointed whether or not the association is included in the program under this subsection.

"(C) REPLACEMENT AMOUNT.—The term 'replacement amount' means, with respect to a qualified savings association, the lesser of—

"(i) the determined amount; and

"(ii) the least amount that, if paid to the association, would cause the association to be adequately capitalized (as defined in section 38 of the Federal Deposit Insurance Act) under all fully phased in capital standards.

"(D) DETERMINED AMOUNT.—The term 'determined amount' means, with respect to a savings association, an amount determined appropriate by the Office of Thrift Supervision, taking into account the circumstances of the association, which is—

"(i) not less than the amount of the supervisory goodwill of the association, as of the date of the determination; and

 $\lq\lq(ii)$ not more than the amount of the supervisory goodwill of the association, as of

the date of the enactment of the Financial Institutions Reform, Recovery, and Enforcement Act of 1989.

"(3) Capital requirements.—
"(A) Fully phased in capital stand-ARDS.—If, after receipt of funds pursuant to paragraph (1), a qualified savings association meets all fully phased in capital standards, then such standards shall apply to the association, notwithstanding any other provision

(B) ADDITIONAL REQUIREMENTS.—The Office of Thrift Supervision may set additional capital requirements for qualified savings associations to ensure that such associations will progressively prepare to meet all appli-

cable capital requirements.

'(4) OTHER REQUIREMENTS.—The Office of Thrift Supervision may establish any other requirements needed to ensure the safe and sound operation of qualified savings associa-

(5) FUNDING PROVIDED BY RTC.—The Resolution Trust Corporation shall provide such funds as may be necessary to carry out this subsection to the Director of the Office of Thrift Supervision from amounts made available to the corporation under this sec-

Pending consideration of said motion,

¶38.10 POINT OF ORDER

Mr. GONZALEZ made a point of order against the motion, and said:

"Mr. Speaker, with respect to clause 7 of rule XVI of the Rules of the House, amendments of this nature must be germane. H.R. 4704 is an extremely narrow bill. As we said before, all it did was change the date, that is, lift the date cap on the limitation for the expenditures of previously appropriated

"Mr. Speaker, the motion to recommit goes far beyond this and the extremely narrow scope of this bill. On top of that, this would provide funds for OTS, whereas our lifting of the caps would merely release the already appropriated funds to RTC. The cash for goodwill contained in this misdirected amendment directly benefits stockholders, raises the value of stock, and, therefore, has no effect on the insured depositors, which our bill is strictly limited to, and that is to resolve the rightful interest of the depositors in these insured institutions. So I must insist on my point of order.".

Mr. McCOLLUM was recognized to speak to the point of order, and said:

"Mr. Speaker, the proposed motion to recommit should be held in order in my judgment because we do deal with the money that is in this bill. We deal with the fact that it instructs in my motion to recommit that a certain portion of that money that would be otherwise allocable and freed by this bill, be utilized for the sole purpose of forcing the Resolution Trust Corporation and the Office of Thrift Supervision to buy back about \$2.5 billion worth of supervisory goodwill from some 53 or so savings and loans that qualify with good core earnings, they are in the black and so forth, but which fail to meet tangible capital standards and otherwise would be closed simply because they have this \$2.5 billion of supervisory goodwill on the books.

"Mr. Speaker, this would be in lieu of the money being spent to close these institutions, which, if they were closed with the money in this bill as it now reads, would cost the taxpayers \$25 bil-

'Mr. Speaker, I am seeking a monetary relief in this bill by the motion to instruct. I am attempting to direct the usage of the money in this bill for the least cost effective method of resolving the difficulties with these 53 or so savings and loans. That would save the taxpayers the \$25 billion and do the same job for only \$2.5 billion, and also save about 25,000 jobs.

So I believe it is perfectly germane since it deals strictly with money and how it is spent under this bill when we remove the date on this bill and free up money, which is what the bill is all

'Mr. Speaker, I would urge that the Chair rule that this be allowed and that we be allowed to vote on saving the \$25 billion of taxpayer money that we otherwise will lose if this is not made in order and this bill were to pass.'

The SPEAKER pro tempore, Mr. McNULTY, sustained the point of order, and said:

The Chair is prepared to rule on the motion offered by the gentleman from Florida [Mr. McCollum].

The gentleman from Texas [Mr. GONZALEZ] makes the point of order that the amendment proposed in the motion to recommit offered by the gentleman from Florida [Mr. McCollum] is not germane to the bill.

The test of germaneness in the case of a motion to recommit with instructions is the relationship of the instructions to the bill. The pending bill nar-

rowly amends existing law.
"Under the Federal Home Loan Bank Act, \$25 billion is available until April 1, 1992, for the Resolution Trust Corporation to carry out its thrift resolution responsibilities. H.R. 4704 removes the temporal limitation on that funding to continue the availability of the \$25 billion after April 1, 1992. The bill does not alter the entity to which the funds are available or the purposes for which they are available.

'The amendment proposed in the motion offered by the gentleman from Florida [Mr. McCollum] also continues the availability of the \$25 billion to the RTC for its statutory responsibilities after April 1, 1992. The amendment goes further, however, to devote a portion of the \$25 billion in existing law to newly specified activities of the Office of Thrift Supervision, an entity that otherwise operates under the aegis of a different law, the Home Owners Loan Act.

"To a bill amending existing law only to continue the availability of funds to a previously specified entity for previously established purposes, an amendment extending the availability of those funds also to a newly specified entity for a newly established program is not germane.

'Accordingly, the Chair finds that the motion to recommit offered by the

gentleman from Florida [Mr. McCoL-LUM is not in order.".

Mr. JOHNSON of Texas moved to recommit the bill to the Committee on Banking, Finance and Urban Affairs.

Pending consideration of said motion.

¶38.11 POINT OF ORDER

Mr. GONZALEZ made a point of order against the motion, and said:

"Mr. Speaker, I believe that under the rule granted by the Committee on Rules, House Resolution 412, the resolution from the Committee on Rules provides that the previous question shall be considered as having been ordered on the bill to final passage without intervening motions except one motion to recommit;' that is one motion to recommit.

"I say that under that language, this is out of order, and I insist on regular order.''.

The SPEAKER pro tempore, Mr. McNULTY, overruled the point of order, and said:

"The rule and the precedent provide that one proper motion to recommit is in order. The Chair rules that the pending motion to recommit is in order.".

The question being put, viva voce, Will the House recommit said bill?

The SPEAKER pro tempore, Mr. McNULTY, announced that the nays had it.

Mr. JOHNSON of Texas objected to the vote on the ground that a quorum was not present and not voting.

A quorum not being present,

The roll was called under clause 4, rule XV, and the call was taken by electronic device.

Yeas 173 When there appeared Nays 247

$\P 38.12$ [Roll No. 68] YEAS-173

Dickinson Allard Hvde Doolittle Dornan (CA) Andrews (ME) Jacobs Applegate James Dreier Johnson (TX) Duncan Edwards (OK) Armey Jontz Kasich Atkins Emerson Bacchus English Kildee Baker Evans Klug Kolbe Ballenger Ewing Barton Fields Kostmayer Bateman Lagomarsino Fish Bennett Flake Lent Bentley Ford (MI) Lewis (CA) Bilirakis Lewis (FL) Ford (TN) Frank (MA) Bliley Lightfoot Boehner Gallegly Livingston Broomfield Gekas Lloyd Bruce Gilman Lowery (CA) Bunning Gingrich Marlenee Glickman Burton Martin Callahan Goodling McCandless Camp Campbell (CA) Goss Gunderson McCollum McCrery Chandler Hall (TX) McEwen Clinger Hammerschmidt Hancock McGrath Mfume Miller (OH) Coble Coleman (MO) Hansen Collins (MI) Hefley Miller (WA) Combest Henry Mink Costello Herger Molinari Cox (CA) Hobson Moody Moorhead Holloway Crane Cunningham Hopkins Moran Davis Hughes Morrison DeFazio Hunter Murphy DeLay Nichols

Hutto